

SHOREWAY OPERATIONS AND CONTRACT MANAGEMENT



STAFF REPORT

To: SBWMA Board Members

From: Hilary Gans, Operations Contracts Manager
Date: January 26, 2017 Board of Directors Meeting

Subject: Resolution Approving Shoreway Environmental Center Site Restoration Services' Contracts Let

Under Purchasing Policy & Update on MRF Fire Restoration and Facility Reopening Schedule

Recommendation

SBWMA Staff recommend approval of resolution No. 2017-07 approving Shoreway Environmental Center site restoration services' contracts let under purchasing policy.

Summary

This report provides a description of the MRF fire restoration efforts, contracts let, and status of claims with Hanover Insurance. The Shoreway MRF restoration efforts are currently under budget and ahead of schedule. On January 5th the MRF resumed full operations and discontinued shipping recyclable materials to offsite facilities for processing. Repairs to the MRF building and some minor equipment replacements are the only items that remain to be completed in the fire restoration efforts. The SBWMA has been reimbursed by Insurance for all major repairs and is now processing the SBWMA's business interruption claims.

Analysis

Status of Facility Restoration Efforts

SBWMA staff has lead the fast-tracked and highly-coordinated efforts of contractors, consultants and SBR to restore the MRF to normal operations. After final equipment testing and calibration performed by BHS in December, the MRF workers returned to their positions and on January 5th, the MRF restarted full operations. Shipment of recyclable materials to offsite MRFs for processing was halted and all recyclables are being processed by SBR at the Shoreway MRF since its re-start on January 5th.

Below is a list of the restoration projects that have been completed since the September 7th fire. At the writing of this staff report, only the last time, Building Repairs remain to be completed from the following task list:

- ✓ Making arrangements for off-site processing of recyclable materials
- ✓ MRF and transfer station cleaning
- ✓ Assessment of building damage
- ✓ Assessment of equipment damage
- ✓ Removal of materials and equipment from MRF
- ✓ Complete smoke and fire related cleaning
- ✓ Order parts and complete equipment electrical and mechanical repairs
- ✓ Testing and calibration of MRF equipment
- ✓ Securing all final equipment and fire inspection approvals
- ✓ Develop specifications and bid package for building repairs
- Bid award and complete MRF Building Repairs

A low bid award in the amount of \$170,302.84 was awarded to South West Construction on January 10, 2016 for repairs to the MRF building that were the result of the fire. The building repair work has been sequenced so that it will not interfere with the MRF operations (work will largely by performed in off-hours). The MRF building repairs consist primarily of metal

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panel replacement for the roofing and side panels and is expected to be completed in March. Additionally, there is a large conveyor in the transfer station that was damaged by the second fire that occurred on September 11th, and will need to be replaced. Staff is developing bid specifications now with the goal of having this item replaced by March. Staff has worked closely with TannerPacific, the construction management company, track the MRF restoration project schedule (see Exhibit A).

Insurance Claims Processing

The Fire Project Tracking table below shows the status of restoration funds received by Hannover and paid out to restoration vendors. At the end of December, the SBWMA has received a total of \$6,340,385 in claims payments from Hanover Insurance to cover expenses incurred in performing fire restoration work and the SBWMA has paid a total of \$6,197,830, resulting in a positive cash balance of \$142,555. SBWMA has accumulated over a million dollars in lost revenues as a result of being *out of service* for the past four months. Business Interruption claims for September – November are being processed by Hanover currently.

Table 1. Fire Project Tracking 9/7/						
Insurance Payr	ments Received					
	Date	Amoun				
Payment #1	9/14/2016\$	300,000				
Payment #2	9/28/2016\$	700,000				
Payment #3	10/13/2016\$	500,000				
Payment #4	10/24/2016\$	1,000,000				
Payment #5	11/15/2016\$	1,806,136				
Payment #6	12/5/2016\$	1,055,632				
Payment #7	12/5/2016\$	728,617				
Payment #8	11/23/2016 \$	250,000				
	Total \$	6,340,385				
Fire Expenses	Paid					
•	Week Ending	Amount				
Invoice # 1	9/30/2016\$	760,241				
Invoice # 2	10/7/2016\$	164,925				
Invoice # 3	10/14/2016\$	516,608				
Invoice # 4	10/21/2016\$	379,583				
Invoice # 5	10/28/2016 \$	392,085				
Invoice # 6	11/4/2016\$	524,153				
Invoice # 7	11/11/2016\$	477,222				
Invoice # 8	11/23/2016\$	452,963				
Invoice # 9	12/2/2016\$	718,097				
Invoice # 10	12/9/2016\$	558,567				
Invoice # 11	12/16/2016\$	1,188,548				
F	Reconciled amount \$	51,424				
	Pending \$	13,413				
	Total \$	6,197,830				
Balance - Over/(Shortfall) \$ 142,555						
Note Business Interruption Claims are not included.						

Contracts Let

Table 2 below lists contracts that have been let by the SBWMA for fire restoration and repair. The most recent contract was to South West Construction for MRF building repair in the amount of \$170,302.84.

Table 2. Contract and Purchase Orders for Fire Related Work at the SEC								
PO Number	Date Issued	Amount	Company	<u>Description</u>				
629	9/16/2016	\$50,000.00	Signal Restoration	Initial PO for Clean Up Work*				
630	9/30/2016	\$50,000.00	BHS	Initial PO for Inspection and Repair of BHS Equipment*				
760	9/30/2016	\$17,200.00	JR Miller	Design of Roof Repairs*				
761	9/30/2016	\$344,324.54	BHS	Inspection of BHS Equipment Damage*				
	10/6/2016	\$4,750,000.00	Signal Restoration	Signal Contract for Restoration*				
808	10/10/2016	\$23,649.79	LiveWire	Replacement of Camera System				
809	10/10/2016	\$157,134.61	BHS	Parts List Two for BHS - Short- Lead				
810	10/10/2016	\$374,992.57	BHS	Parts List One for BHS - Long - Lead*				
811	10/10/2016	\$82,180.00	Tanner Pacific	Full Contract for Construction Management Services				
2968	10/10/2016	\$16,080.00	Tanner Pacific	On Call Construction Management Services - Let prior to fire				
1028	10/27/2016	\$83,988.77	BHS	Duct Work				
1031	10/27/2016	\$871,585.00	BHS	Mechanical Work				
1032	10/27/2016	\$479,520.56	BHS	Electrical Work				
810-01	10/27/2016	\$87,405.30	BHS	Change Order #1 to Parts List Number 1 - Long - Lead				
810-02	11/21/2016	\$73.68	BHS	Change Order #2 to Parts List Number 1 - Long - Lead				
809-01	11/29/2016	\$15,862.07	BHS	Change Order #1 to Parts List Two-Short Lead				
761-02	12/21/2016	\$29,766.32	BHS	Change order number 1 to BHS Inspection				
809-02	12/21/2016	\$29,934.07	BHS	Change order #2 to parts list 2 - short lead				
TBD	1/10/2017	\$170,302.84	South West Const	MRF Building fire damage repair				

Background

Insurer Coverage and Response

The SBWMA has maintained a fire damage insurance policy with Hanover Insurance in the coverage amounts listed in **Table 2**. Hanover's loss adjusters responded promptly after being notified of the fire, and soon thereafter, Hanover conducted an investigation as to the cause of the fire (which proved inconclusive) and cleanup and restoration work was initiated. Hanover has been cooperative and expeditious in their response and in setting up claims for fire restoration expense processing. Hanover has indicated that they will reimburse

Table 2.

Hanover Insurance coverage:

- \$37 Million Buildings
- \$20 Million Personal Property
- \$4.5 Million Business Income
- The deductible each of our two fire claims is \$5,000

the SBWMA for all expenses related to: 1) restoration of the building and equipment to proper function (Personal Property Coverage), and 2) SBWMA's loss of business revenues (Business Income Coverage) during the restoration process.

Fiscal Impact

The SBWMA maintains fire insurance coverage with Hanover and has a \$5,000 deductible. Based on conversations with SBWMA legal counsel relating to the Agency's coverage and claims Hanover should reimburse the SBWMA for all expenses related to: 1) restoration of the building and equipment to proper function (Personal Property Coverage), and 2) SBWMA's loss of business revenues (Business Income Coverage) during the restoration process.

Attachments:

Resolution 2017-07

Exhibit A - Contract with South West Construction for MRF Building Repair (available online only at www.rethinkwaste.org)
Attachment A - MRF Restoration Project Detail Schedule



RESOLUTION NO. 2017-07

RESOLUTION OF THE SBWMA BOARD OF DIRECTORS ACCEPTING AND APPROVING EXECUTIVE DIRECTOR'S REPORT PURSUANT TO SBWMA PURCHASING POLICIES SECTION 3.12.180, EMERGENCY AUTHORITY OF EXECUTIVE DIRECTOR

WHEREAS, pursuant to South Bayside Waste Management Authority Purchasing Policies Section 3.12.180, Emergency Authority of Executive Director, an emergency requiring the Executive Director to purchase supplies and services exists by virtue of a fire at the Shoreway Environmental Center on September 8th; and

WHEREAS, the Board of Directors was advised at its meeting of September 22nd, 2016, that the Executive Director intended to authorize emergency contracts for supplies and services in order to address damage caused by the above-referenced fire; and

WHEREAS, Purchasing Policies Section 3.12.180 requires that the Executive Director report at the next succeeding Board meeting on the supplies and services purchased, and prices thereof; and

WHEREAS, the Executive Director has executed the following emergency contracts:

o South West Construction on 1/10/17 for \$170,302.84.

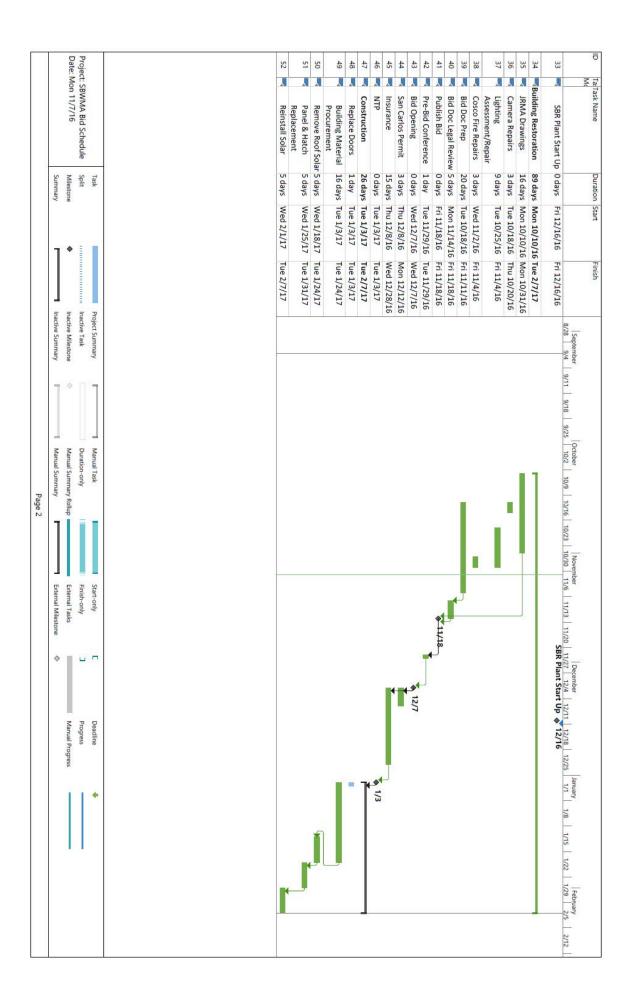
NOW, **THEREFORE BE IT RESOLVED** that the South Bayside Waste Management Authority hereby approves the Executive Director's report made pursuant to Purchasing Policies Section 3.12.180.

PASSED AND ADOPTED by the Board of Directors of the South Bayside Waste Management Authority, County of San Mateo, State of California on the <u>January 26, 2017</u>, by the following vote:

Agency	Yes	No	Abstain	Absent	Agency	Yes	No	Abstain	Absent
Atherton					Menlo Park				
Belmont					Redwood City				
Burlingame					San Carlos				
East Palo Alto					San Mateo				
Foster City					County of San Mateo				
Hillsborough					West Bay Sanitary Dist				

I HEREBY CERTIFY that the foregoing Resolution No.	 2017-07 was duly and regularly adopted at a regular meeting of the South
Bayside Waste Management Authority on <u>January 26, 2017.</u>	

ATTEST:	Bob Grassilli, Chairperson of SBWMA
Cyndi Urman, Board Secretary	





STAFF REPORT

To: SBWMA Board Members

From: Hilary Gans, Facility Operations Contracts Manager

Date: January 26, 2017 Board of Directors Meeting

Subject: Resolution Authorizing the Executive Director to Enter into a Contract with Zanker Road

Resource Recovery for Construction and Demolition Materials Processing Services

Recommendation

It is recommended that the SBWMA Board of Directors approve Resolution No. **2017-08** authorizing the Executive Director to enter into a contract with Zanker Road Resource Recovery for Construction and Demolition Materials Processing Services.

Background

The Self Haul materials delivered to the Shoreway transfer station are primarily composed of construction and demolition material (C&D). The SBWMA has held a contract with Zanker Road Resource Management (Zanker) in San Jose for the processing and recycling of C&D material since 2004 (the agreement was revised in 2006, 2010, 2012 and amended in 2014). The expiration date of the current agreement was January 31, 2017, but was extended though an MOU to February 28, 2017.

Analysis

The new agreement for C&D materials processing services (**Exhibit A**) differs from the expiring agreement with Zanker in two substantive elements: Term and Rates. In the new contract with Zanker:

- The Term of the agreement is for a total of 5-years (the SBWMA can exercise an option to exit
 the agreement after the first two-years by providing Zanker written notice six-months prior to the
 contract anniversary date).
- 2. The Rate for C&D processing services will increase from the current rate of \$51.61 per ton as shown in the Table 1 below.

Table 1. Zanker Facility: Current/Proposed C&D Processing Rates						
Year	Rates					
	Current 2016-17	\$51.61				
Year 1	2017-18	\$60.00				
Year 2	2018-19	\$65.00				
Year 3	2019-20	\$70.00				
Year 4	2020-21	\$73.00				
Year 5	2020-22	\$74.00				
Note: the SBWMA may exit the Agreement in Years 3-5:						

Staff has explored the possibility of taking C&D materials to other processors and found that there are very few facilities in the Bay Areas for C&D materials processing. In addition to having few processing options, other options are not economical due to: 1) the distance that the materials would need to be hauled to get to other facilities, 2) the tip fees at other facilities are comparable, 3) the fact that many other C&D facilities are undercapitalized and recover far less material than Zanker's facility. To mitigate costs, SBWMA staff and SBR are

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evaluating ways to process C&D materials at the Shoreway transfer station, however, lack of floor-space is limiting on-site material sorting opportunities.

Fiscal Impact

C&D materials are brought to the Shoreway transfer station exclusively by self-haul customs and therefore, there will be no impact to the Member Agencies rates from the Zanker C&D rate change. The cost increase for C&D processing by Zanker will only impact self-haul customers

The SBWMA FY16/17 Budget anticipated an increase in C&D processing rates after the expiration of the current Zanker agreement and the Shoreway Tip Fees for self-haul customers have been increased sufficiently (\$5 in July and \$5 January) to cover the Zanker cost increase. Hence, there will be no adverse impact to the FY16/17 Budget.

Attachments:

Resolution 2017-08

Exhibit

Exhibit A – Zanker Contract



RESOLUTION NO. 2017-08

RESOLUTION AUTHORIZING THE EXECUTIVE DIRECTOR TO ENTER INTO A NEW CONTRACT WITH ZANKER ROAD RESOURCE RECOVERY FOR CONSTRUCTION AND DEMOLITION MATERIALS PROCESSING SERVICES.

WHEREAS, the South Bayside Waste Management Authority (SBWMA) has construction and demolition (C&D) materials that it would like have Zanker Road Resources Management, LTD., (Zanker) process for recovery.

WHEREAS, the SBWMA Board has reviewed the contract with Zanker Road Resource Recovery for Construction and Demolition Materials Processing Services (Exhibit A).

NOW, **THEREFORE**, **BE IT RESOLVED** that the South Bayside Waste Management Authority hereby authorizes the Executive Director to enter into a new contract with Zanker Road Resource Recovery for Construction and Demolition Materials Processing Services.

PASSED AND ADOPTED by the Board of Directors of the South Bayside Waste Management Authority, County of San Mateo, State of California on January 26, 2017 by the following vote:

Agency	Yes	No	Abstain	Absent	Agency	Yes	No	Abstain	Absent
Atherton					Menlo Park				
Belmont					Redwood City				
Burlingame					San Carlos				
East Palo Alto					San Mateo				
Foster City					County of San Mateo				
Hillsborough					West Bay San. District				

I HEREBY CERTIFY that the foregoing Resolution No. <u>2017-08</u> was duly and regularly adopted at a regular meeting of the South Bayside Waste Management Authority on January 26, 2017.

ATTEST:	Bob Grassilli, Chairperson of SBWMA
Cyndi Urman, Board Secretary	

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Definitions

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AGREEMENT FOR CONSTRUCTION AND DEMOLITION DEBRIS PROCESSING FOR RECYCLING AND BENEFICIAL USE BETWEEN THE SOUTH BAYSIDE WASTE MANAGEMENT AUTHORITY AND ZANKER ROAD RESOURCE MANAGEMENT, LTD.

This Agreement is entered into by and between the South Bayside Waste Management Authority (SBWMA), a California joint powers authority, and Zanker Road Resource Management, Ltd. (Contractor) a California limited partnership, on February 1, 2017, and sets forth the terms and conditions under which Contractor will accept and process for recycling and beneficial use mixed construction and demolition debris from the Shoreway Environmental Center owned by the SBWMA and located at 225 Shoreway Road, San Carlos, California 94070. The SBWMA and Contractor shall be referred to hereinafter as the Parties.

Construction and Demolition Debris (C&D) Α.

"Construction and Demolition Debris (C&D)" means a mixture of all nonhazardous waste material resulting from construction, remodeling, repair, or demolition activities. Construction and Demolition Debris includes, but is not limited to: soil, brush, logs, concrete, asphalt, brick, ceramics, stucco, plaster, wood, drywall, metals, wall coverings, roofing materials, wires and conduit, carpet, carpet pad, ceiling tiles, windows, doors, fixtures, insulation, fencing, cardboard, and plastic. Individual pieces of Construction and Demolition Debris delivered to Contractor shall not exceed 150 pounds or 8 feet in any two directions. There is no minimum size restriction for individual pieces of Construction and Demolition Debris; however, materials cannot be ground or shredded prior to arriving at Contractor's processing facility.

В. **Non-Construction and Demolition Debris**

"Non-Construction and Demolition Debris" means putrescible waste, food waste, grass clippings, leaves, residential or commercial waste collected in compacting vehicles, waste enclosed in plastic bags, furniture, mattresses, tires, and individual pieces of Construction and Demolition Debris exceeding 150 pounds or 8 feet in any two directions.

C. **Recyclable Construction and Demolition Debris**

"Recyclable Construction and Demolition Debris" means 1) wood such as dimensional lumber, pallets, shake shingles, particle board, plywood, Oriented Strand Board, Medium Density Fiberboard and other manufactured wood products, that are free of lead paint, stain, melamine coating, creosote, arsenic or other chemical treatments; 2) brush and logs; 3) concrete, asphalt, brick, rock, ceramics: 4) soil: 5) metal: 6) drywall: and, 7) cardboard.

Recycled D.

"Recycled" means those materials, which would otherwise be Disposed, that have been processed, separated, treated, and/or reconstituted and returned to the economy in the form of raw materials for new, reused, or reconstituted products. For purposes of this Agreement, "Recycled" shall also mean that the

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 material is not reported to the California Integrated Waste Management Board as being either "Disposed" or utilized as "Alternative Daily Cover (ADC.)" Materials Recycled under this Agreement shall not be reported as disposed or ADC at the Contractor's facility or at any other solid waste facility to which the contractor delivers the material after processing. Acceptable end-uses for Recycled materials include, but are not limited to: biomass fuel, manufactured wood products, mulch, compost, engineered soil, agricultural gypsum, gravel, road base, and Beneficial Use at a Landfill.

E. Beneficial Use at a Landfill:

"Beneficial Use at a Landfill" means use at a solid waste landfill of materials recovered from Construction and Demolition Debris for: final cover foundation layer, liner operations layer, leachate and landfill gas collection system construction fill, road base, wet weather operations pads and access roads, soil amendments for erosion control and landscaping, or any other legitimate use that is not reported to the California Integrated Waste Management Board as either Alternative Daily Cover (ADC) or Disposal.

F. Alternative Daily Cover (ADC)

"Alternative Daily Cover" means cover material other than soils/earthen materials that are placed on the surface of the active face of a solid waste landfill at the end of each operating day to control vectors, fires, odors blowing litter, and scavenging. For purposes of this Agreement, materials recovered from Construction and Demolition Debris shall be considered ADC if their use meets this definition and/or if they are reported to the California Integrated Waste Management Board as ADC, either at the Contractor's facility or at any other solid waste facility to which the Contractor delivers the materials after processing.

G. Disposed (Disposal)

"Disposal" means the ultimate disposition of Construction and Demolition Debris at a landfill. Disposal does not include the use of Construction and Demolition Debris as Alternative Daily Cover (ADC) or Beneficial Use at a Landfill, so long as State regulations consider such uses to be diversion for purposes of complying with State diversion requirements. For purposes of this Agreement, C&D shall be considered Disposed if it is reported to the California Integrated Waste Management Board as Disposed, either at the Contractor's facility or at any other solid waste facility to which the Contractor delivers the materials.

H. Shoreway Environmental Center Operator

"Shoreway Environmental Center Operator" means the private entity employed by the SBWMA to operate the Shoreway Environmental Center and deliver Construction and Demolition Materials to Contractor. The current Shoreway Environmental Center Operator is South Bay Recycling.

I. Hazardous Waste

"Hazardous Waste" means all substances defined as Hazardous Waste, acutely Hazardous Waste, or extremely Hazardous Waste by the State of California in Health and Safety Code §25110.02, §25115, and §25117 or in the future amendments to or recodifications of such statutes or identified and listed as

Hazardous Waste by the U.S. Environmental Protection Agency (EPA), pursuant to the Federal Resource Conservation and Recovery Act (42 USC §6901 et seq.), all future amendments thereto, and all rules and regulations promulgated thereunder.

J. Universal Waste

"Universal Waste" means all wastes as regulated and defined by Title 22 Article 1 Subsections 66273.1 through 66273.9 of the California Code of Regulations. These include, but are not limited to, batteries, fluorescent light bulbs, mercury switches, creosote treated lumber, and E-Waste.

K. Accepted Load

"Accepted Load" means a load of SBWMA Construction and demolition debris delivered to Contractor's facility, which meets the requirements of Section 5 and will be processed by Contractor.

L. Held Load

"Held Load" means a load of SBWMA Construction and Demolition Debris delivered to Contractor's facility, which Contractor believes does not conform to the requirements of Section 5 of this Agreement, and is being kept separate and undisturbed so that it can be inspected by an authorized representative of the SBWMA. After notification, Contractor must provide the SBWMA up to 8 Working Hours to inspect the Held Load.

M. Rejected Load

"Rejected Load" means a Held Load that the SBWMA has either a) inspected in person or by utilizing photographs provided by Contractor, and agreed that it does not meet the requirements of Section 5 of this Agreement; or b) waived its right to inspect by not performing such an inspection within 8 Working Hours.

2. Contractor's Representations and Warranties

A. Legal Status

 Contractor represents and warrants that it is a limited partnership duly organized, validly existing, and in good standing under the laws of the State of California and authorized to do business in the State of California. It has the power to own its properties and to carry on its business as now owned and operated and as required by this Agreement.

B. Limited Partnership Authorization

139 Contractor represents and warrants that it has the authority to enter into and
140 perform its obligations under this Agreement. The General Partner of Contractor
141 (or the shareholders, if necessary) have taken all actions required by law, its
142 partnership agreement, or otherwise, to authorize the execution of this
143 Agreement. The person signing this Agreement on behalf of Contractor has
144 authority to do so.

C. Agreement Will Not Cause Breach

To the best of Contractor's and SBWMA's knowledge, after reasonable investigation, neither the execution or delivery of this Agreement, nor the performance of this Agreement: (i) conflicts with, violates, or results in a breach of any applicable law; or (ii) conflicts with, violates, or results in a breach of any term or condition of any judgment, order or decree of any court, administrative agency, or other governmental authority, or any agreement or instrument to which Contractor or SBWMA is a party or by which Contractor or SBWMA or any of its properties or assets are bound, or constitutes a default thereunder.

D. No Litigation

To the best of Contractor's knowledge, after reasonable investigation, there is no action, suit, proceeding, or investigation, at law or in equity, before or by any court or governmental authority, commission, board, agency, or instrumentality decided, pending, or threatened against Contractor wherein an unfavorable decision, ruling or finding, in any single case or in the aggregate, would materially adversely affect the performance by Contractor of its obligations hereunder or which, in any way, would adversely affect the validity or enforceability of this Agreement or which would have a material adverse effect on the financial condition of Contractor or any surety guaranteeing Contractor's performance under this Agreement, which has not been waived by the SBWMA in writing.

E. Ability to Perform

Contractor possesses the business, professional and technical expertise to manage, handle, treat, store, process, and recycle Construction and Demolition Debris, and possesses the equipment, plant, and employee resources required to perform this Agreement.

3. Term

The term of this Agreement shall be for the period February 1, 2017 to January 31, 2019. Thereafter, the Agreement shall automatically be extended for three (3) additional one (1) year terms (i.e., February 1, 2019-January 31, 2020; February 1, 2020-January 31, 2021; and February 1, 2021-January 31, 2022) unless terminated by the SBWMA giving written notice of termination no later than July 1, 2019, thereby terminating the Agreement on January 31, 2020, or July 1, 2020, thereby terminating the Agreement on January 31, 2021.

4. Exclusive Services

Except as provided below, during the term of this Agreement, the SBWMA shall direct the Shoreway Environmental Center Operator to transport all loads of Construction and Demolition Debris generated from the Shoreway Environmental Center exclusively to Contractor's facilities at 675 and 705 Los Esteros Road in San Jose, California, for processing, recycling, finished product marketing, and disposal of residuals.

5. Scope of Construction and Demolition Processing Services

Contractor agrees to accept, process for recycling, and dispose of residual amounts, all Construction and Demolition Debris received from the SBWMA at the rates provided in Paragraph 10, Rates. Contractor shall process, recycle, market finished products, and dispose of residuals. Contractor shall ensure that, at a minimum, Recyclable Construction and Demolition Debris from the SBWMA are Recycled. Contractor shall ensure that at least 75% by weight of the Construction and Demolition Debris accepted from the SBWMA is Recycled. Contractor shall ensure that at least 50% by weight of the Construction and Demolition Debris accepted from the SBWMA is Recycled to uses other than Beneficial Use at a Landfill. Contractor may dispose of or utilize as ADC any residuals from the SBWMA Construction and Demolition Debris that cannot be Recycled. Such residuals shall not exceed 25% of the inbound weight of accepted SBWMA Construction and Demolition Debris. Contractor may reject SBWMA loads containing more than 5% by weight of Non-Construction and Demolition Debris as defined in this Agreement. Contractor may also reject SBWMA loads containing less than 75% by weight of Recyclable Construction and Demolition Debris as defined in this Agreement. In order to reject an SBWMA load, Contractor must follow the procedures for rejection of loads set forth in Section 7. Diversion rates for all materials must be maintained using Recycling Certification Institute website site.

The SBWMA shall meet and confer with Contractor if Contractor is unable to meet the diversion requirements set forth in Section 5, due to changes in markets for Recycled materials.

6. Hours of Operation

Contractor's facility shall be open to accept Construction and Demolition Debris from 6:00 a.m. to 5:45 p.m., Monday through Friday, and from 8:00 a.m. to 3:45 p.m., Saturday and Sunday. Said facility will be closed Thanksgiving Day, Christmas Day, New Year's Day, and Easter Sunday. In the event the Contractor applies to its regulating agencies for, and is granted, additional permitted receiving hours, Contractor shall make those additional hours available to the SBWMA for delivery of Construction and Demolition Debris.

7. Rejection of Loads

An SBWMA Construction and Demolition Debris load may be held by Contractor if Contractor believes that it does not conform to the guidelines set forth in Section 5. Contractor may not declare a load to be held until that load has been unloaded from the transfer vehicle so that the entire load may be viewed. If Contractor declares a load to be held, Contractor shall photograph the Held Load, and shall keep the entire Held Load separate from other materials, and undisturbed, until it can be visually inspected by an authorized representative of the SBWMA. Contractor shall inform the SBWMA of the Held Load via e-mail (cdloadproblem@rethinkwaste.org) and telephone (number to be designated by the SBWMA.) The e-mail shall include digital photos of the Held Load. The load's arrival time and date and truck number shall be included in these communications. If the SBWMA does not inspect the load at Contractor's site within 8 Working Hours, Contractor may move the load or combine it with other materials.

Within 8 Working Hours of the notification, the SBWMA will inform Contractor as to whether or not it is in agreement that the Held Load should be Rejected. If the SBWMA finds that the Held Load does conform to the requirements of Section 5. Contractor shall accept the load at the rate for Accepted Loads set forth in Section 10A. If the SBWMA agrees that the load does not conform to the requirements of Section 5, the SBWMA will either 1) authorize Contractor to dispose of the load, and direct the Shoreway Environmental Center Operator to pay Contractor the rate for disposing of Rejected Loads as specified in Section 10B or 2) direct the Shoreway Environmental Center Operator to remove the Rejected Load from Contractor's facility. Contractor will load the Rejected Load into the Shoreway Environmental Center Operator's vehicle and weigh that vehicle as it leaves Contractor's facility. In the event of a dispute as to whether or not a Held Load should be Rejected, Contractor may be required to remove and separately weigh materials from the Held Load to demonstrate that it does not conform to the requirements of Section 5. In addition to the other costs provided for herein, if the load is deemed rejected, the SBWMA shall pay for all costs associated with the sorting and re-weighing of the Rejected Load.

It is the intent of both the SBWMA and Contractor to have no Held Loads or Rejected Loads. Should Held Loads exceed two in a six-month period, the SBWMA and Contractor will meet and confer to resolve the issue.

8. Hazardous or Universal Waste Materials

In the event any SBWMA Construction and Demolition Debris contains any Universal Waste or Hazardous Waste, the SBWMA shall direct Shoreway Environmental Center Operator to pay to Contractor any actual, reasonable, and necessary costs incurred by Contractor in handling and disposing of said materials. In disposing of said Hazardous and/or Universal Waste materials, the SBWMA shall be designated as the owner or generator of said Hazardous Waste or Universal Waste. In the event that Shoreway Environmental Center Operator does not pay said costs to Contractor within thirty (30) days, the SBWMA shall pay the undisputed portion of said costs directly to Contractor.

9. Reporting

Contractor shall report monthly the amount of SBWMA Construction and Demolition Debris accepted, Recycled, used as ADC, and Disposed. Contractor shall report monthly the end-uses (e.g. biomass fuel, road base, Beneficial Use at a Landfill, etc.) for each material type Recycled from SBWMA Construction and Demolition Debris at Contractor's facility. For reporting purposes, inbound weights from SBWMA loads may be applied to overall diversion and end-use percentages for mixed Construction and Demolition Debris processing operations at the Contractor's facility. However, if the overall diversion and end-use percentages do not demonstrate compliance with the processing services listed in Section 5, Contractor shall be required to demonstrate compliance in regards to the SBWMA materials by processing the SBWMA's Construction and Demolition Debris separately. Diversion rates for all of Contractor's sorting operations must be maintained on the Recycling Certification Institute website.

10. Rates

For the period February 1, 2017 through January 31, 2022, the SBWMA shall direct Shoreway Environmental Center Operator to pay to Contractor

- A. The sum of \$60.00 per ton for all SBWMA Construction and Demolition Debris accepted by Contractor for processing for the period of February 1, 2017 to January 31, 2018.
- B. The sum of \$65.00 per ton for all SBWMA Construction and Demolition Debris accepted by Contractor for processing for the period of February 1, 2018 to January 31, 2019.
- C. The sum of \$70.00 per ton for all SBWMA Construction and Demolition Debris accepted by Contractor for processing for the period of February 1, 2019 to January 31, 2020.
- D. The sum of \$73.00 per ton for all SBWMA Construction and Demolition Debris accepted by Contractor for processing for the period of February 1, 2020 to January 31, 2021.
- E. The sum of \$74.00 per ton for all SBWMA Construction and Demolition Debris accepted by Contractor for processing for the period of February 1, 2021 to January 31, 2022.
- F. The sum of \$70.00 per ton for any rejected SBWMA loads that the SBWMA authorizes Contractor to dispose of during the term of this Agreement.

In the event that any government agency imposes upon Contractor any additional regulations or fees which result in additional expenses, charges, fees, or taxes to Contractor and which relate specifically to the construction and demolition services provided hereunder, either 1) such expenses, charges, fees or taxes shall be added to the prices on a pro-rata basis, based upon the percentage that the total tonnage of construction and demolition waste being delivered to Contractor pursuant to this Agreement bear to the total tonnage of construction and demolition waste delivered to Contractor's facility from all sources; or, 2) the SBWMA may terminate this Agreement by giving thirty (30) days' written notice of termination.

11. Payment

 On or before the 10th of each month, Contractor shall send an invoice (showing by date, time, and vehicle identification number the tonnage received and the rate charged) to Shoreway Environmental Center Operator for the preceding month. Shoreway Environmental Center Operator shall reconcile such invoice to its daily records and pay the undisputed portion of said invoice within thirty (30) days of receipt. Within fifteen (15) days of receipt, Shoreway Environmental Center Operator shall inform Contractor and the SBWMA of any disputed amounts and Shoreway Environmental Center Operator and Contractor shall act promptly to resolve such disputes. Payment shall be made only by cashier's check, certified check, or by Shoreway Environmental Center Operator or SBWMA check. In the event that Shoreway Environmental Center Operator does not pay any undisputed invoice within thirty (30) days, the SBWMA shall pay the amounts it reasonably determines are due Contractor directly to Contractor.

12. Default and Remedies

All provisions of this Agreement to be performed by Contractor are considered material.

Each of the following shall constitute an event of default.

A. Fraud or deceit.

- B. Failure to maintain insurance coverage described herein.
- C. Contractor violation of orders or filings of a regulatory body having a material impact on Contractor's ability to perform its obligations as required by this Agreement.
- D. Failure to perform services as required by this Agreement for two (2) consecutive days or more or for any seven (7) days in a period of 30 days.
- E. Failure of Contractor to provide reports and/or records as provided for in this Agreement.
- F. Any act or omission by Contractor which violates the terms of this Agreement.
- G. Any false or misleading representation of Contractor.
- H. Filing of a voluntary petition for debt relief.
- I. Bankruptcy of Contractor.
- J. Contractor's failure to provide assurance of performance.

Contractor shall be given thirty (30) days from written notification by the SBWMA to cure any default arising under this Agreement.

In the event of Contractor's failure to cure said default, the SBWMA may, at its option, terminate this Agreement by giving thirty (30) days written notice of termination. This right of termination is in addition to any other rights of the SBWMA and the SBWMA's termination of this Agreement shall not constitute an election of remedies. Instead, it shall be in addition to any and all other legal and equitable rights and remedies the SBWMA may have.

13. Termination for Cause

The SBWMA selected Contractor based on its high landfill diversion levels. These factors are essential to the services the SBWMA shall obtain from Contractor. Therefore, notwithstanding the terms and conditions of Section 12, in any month, should the Recycled fraction of accepted Construction and Demolition Debris fall below 75% or should the fraction of these accepted Construction and Demolition Debris Recycled to end-uses other than Beneficial Use at a Landfill fall below 50%, then Contractor will be found in breach of this Agreement and the SBWMA may terminate the Agreement for cause. In such case, the SBWMA shall notify Contractor in writing of its intent to do so sixty (60) days prior to the intended date of termination. Contractor shall be given thirty (30) days to correct the breach and, if it does, then the termination shall be suspended. A second breach within a twelve-month period may reactivate the termination of the Agreement and such termination shall occur within sixty (60) days of the SBWMA's written notification of the second breach, without any right by Contractor to correct the breach.

14. Insurance

Insurance policies are to be obtained by Contractor and remain in full force and effect at all times to provide protection against liability for damages which may be imposed for the negligence of Contractor or its employees, agents, or subcontractors including, but not limited to, general liability and automobile liability insurance. Contractor shall also provide liability coverage under California Workers' Compensation laws. The amounts of insurance required are to be established herein. Said amounts shall not be construed to limit Contractor's liability.

The insurance requirements provided herein may be reduced or waived in writing by the SBWMA Board of Directors, provided the Board of Directors determines that such waiver or reduction does not unreasonably increase the risk of exposure to the SBWMA.

- A. Workers' Compensation Insurance. Contractor shall obtain and maintain in full force and effect throughout the entire term of this Agreement full Workers' Compensation Insurance in accord with the provisions and requirements of the Labor Code of the State of California. Endorsements that implement the required coverage shall be filed and maintained with the SBWMA throughout the term of this Agreement.
- B. Comprehensive General Liability. Contractor shall obtain and maintain in full force and effect throughout the entire term of this Agreement a Broad Form Comprehensive General Liability (occurrence) policy with a minimum limit of TWO MILLION DOLLARS (\$2,000,000.00) aggregate and ONE MILLION DOLLARS (\$1,000,000.00) per occurrence for bodily injury and property damage, with any self-insured retention not exceeding TWO HUNDRED THOUSAND (\$200,000.00) per occurrence. Said insurance shall protect Contractor and the SBWMA from any claim for damages for bodily injury, including accidental death, as well as from any claim for property damage which may arise from operations performed pursuant to this Agreement, whether such operations are by Contractor itself, or by its agents, employees and/or sub-contractors. Copies of the policies or endorsements evidencing the above-required insurance coverage shall be filed with the SBWMA. Endorsements are required to be made a part of all of the following insurance policies required by this Section:
 - (1) "The SBWMA, its employees, agents, and officers, are hereby added as insured as respects liability arising out of activities performed by or on behalf of Contractor."
 - (2) "This policy shall be considered primary insurance as respects any other valid collectible insurance the SBWMA may possess including any self-insured retention the SBWMA may have, and any other insurance the SBWMA does possess shall be considered excess insurance and shall not contribute with it."

- (3) "This policy shall act for each insured, as though a separate policy had been written for each. This, however, will not act to increase the limit of liability of the insuring company."
 - (4) "Thirty (30) days prior written notice by certified mail, return receipt requested, shall be given to the SBWMA in the event of suspension, cancellation, reduction in coverage or in limits or non-renewal of this policy for whatever reason. Such notice shall be sent to the SBWMA."
- C. Vehicle Liability. Contractor shall obtain and maintain in full force and effect throughout the entire term of this Agreement a vehicle liability policy with a minimum limit of TWO MILLION DOLLARS (\$2,000,000.00) per occurrence for bodily injury and ONE HUNDRED THOUSAND DOLLARS (\$100,000.00) per occurrence for property damage. Said insurance shall protect Contractor and the SBWMA from any claim for damages for bodily injury, including accidental death, as well as from any claim for property damage which may arise from operation of owned and non-owned vehicles. Copies of the policies or endorsements evidencing the above-required insurance coverage shall be filed with the SBWMA.

The limits of such insurance coverage, and companies, shall be subject to review and approval by the SBWMA every year and may be increased, subject to Contractor's consent, at that time and match the coverage provided by the SBWMA's own liability insurance policy. The SBWMA shall be included as a named insured on each of the policies, or policy endorsements.

15. Indemnification

- A. Indemnification of the SBWMA. Contractor shall defend the SBWMA with counsel reasonably acceptable to the SBWMA and indemnify the SBWMA from and against any and all liabilities, costs, claims, and damages which are caused by Contractor's negligence, intentional wrongful acts, or failure to comply with applicable laws and regulations, including but not limited to, liabilities, costs, claims, and damages.
- B. Indemnification of Contractor. The SBWMA shall defend Contractor with counsel reasonably acceptable to Contractor and indemnify Contractor from and against any and all liabilities, costs, claims and damages which are caused by the SBWMA's negligence, intentional wrongful acts, or failure to comply with applicable laws and regulations, including but not limited to, liabilities, costs, claims, and damages. The SBWMA shall not be obligated to indemnify Contractor for Shoreway Environmental Center Operator's negligence, intentional wrongful acts or failure to comply with applicable laws and regulations, including but not limited to, liabilities, costs, claims and damages.

16. General Provisions

- **A. Entire Agreement.** This Agreement represents the full and entire Agreement between the SBWMA and Contractor with respect to the matters covered herein.
- **B. Force Majeure.** Neither party shall be in default under this Agreement in the event, and for so long as, it is impossible or extremely impracticable for it to perform its obligations due to any of the following reasons: riots, wars, sabotage, civil disturbances, insurrection, explosion, natural disasters such as floods, earthquakes, landslides, fires, and volcanic eruptions, strikes, lockouts and other labor disturbances or other catastrophic events which are beyond the reasonable control of Contractor. Labor unrest, including but not limited to strike, work stoppage or slowdown, sick-out, picketing, or other concerted job action conducted by Contractor's employees or directed at Contractor is not an excuse from performance; provided, however, that labor unrest or job action directed at a third party over whom Contractor has no control, shall excuse performance.

A party claiming excuse under this Section must (i) have taken reasonable precautions to avoid being affected by the cause, and (ii) notify the other party in writing within 5 days after the occurrence of the event specifying the nature of the event, the expected length of time that the party expects to be prevented from performing, and the steps which the party intends to take to restore its ability to perform.

- C. Notice Procedures. All notices, demands, requests, proposals, approvals, consents, and other communications which this Agreement requires, authorizes, or contemplates shall be in writing and shall either be personally delivered to a representative of the Parties at the address below, e-mailed to the e-mail address below, or faxed to the fax number below, or sent via certified mail or Federal Express, or deposited in the United States mail, first class postage prepaid, addressed as follows:
 - 1.) If to the SBWMA:

Joe La Mariana
Executive Director
South Bayside Waste Management Authority
610 Elm Street, Suite 202
San Carlos, California 94070
E-Mail: KMcCarthy@ReThinkWaste.org
Fax: 650-802-3501

2.) If to Contractor:

Greg Ryan
President
Zanker Road Resource Management, Ltd.
675 Los Esteros Road
San Jose, CA 95134
E-Mail: Michael@zankerrecycling.com

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The address to which communications may be delivered may be changed from time to time by a notice given in accordance with this Section.

Notice shall be deemed given on the day it is personally delivered, e-mailed, or, if mailed, three calendar days from the date it is deposited in the mail.

- D. Independent Contractor. Contractor is an independent contractor and not an officer, agent, servant or employee of the SBWMA. Contractor is solely responsible for the acts and omissions of its officers, agents, employees, Contractor's and sub-contractor, if any. Nothing in this Agreement shall be construed as creating a partnership or joint venture between the SBWMA and Contractor. Neither Contractor nor its officers, employees, agents or subcontractor shall obtain any rights to retirement or other benefits which accrue to SBWMA employees.
- **E. Severability.** If any section, subsection, subdivision, paragraph, sentence, clause, or phrase of this Agreement or any part thereof is, for any reason, held to be illegal, such decision shall not affect the validity of the remaining portions of this Agreement or any part thereof.
- F. Waiver or Modification. No waiver, alteration, or modification of any of the provisions of this Agreement shall be binding unless in writing and signed by a duly authorized representative of both parties to this Agreement.
- **G. Forum Selection.** Contractor and the SBWMA stipulate and agree that any litigation relating to the enforcement or interpretation of this Agreement, arising out of Contractor's performance, or relating in any way to the work, shall be brought in California State Courts in San Mateo County.
- H. Dispute Resolution. Any and all disputes, claims or controversies arising out of or relating to this Agreement shall be submitted to mediation before a mediator agreed to by the Parties. The mediation process shall be concluded within thirty (30) days and the costs of the mediator, if any, shall be paid equally by the parties. In the event a dispute is not resolved by mediation, either Party shall have the right to pursue any available legal or equitable remedy, including damages, injunctions and restraining orders. All remedies shall be cumulative and the pursuit of any available remedy shall not constitute a waiver or election of remedies with respect to all other available remedies.
- I. Counterparts and Facsimile Signatures. This Agreement may be executed in counterparts, each of which shall constitute an original and all of which together shall be deemed a single document. For purposes of this Agreement, each of the signatories hereto agrees that a facsimile copy of the signature page of the person executing this Agreement shall be effective as an original signature and legally binding and effective as an execution counterpart thereof.

583 584 585		S WHEREOF, the parties hereto, by their duly authorized representatives I their hands on the day and year this Agreement first above written.
586	South Bays	side Waste Management Authority
587	Ву:	
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589		
590	Name: _	
591 592	Title:	Joe La Mariana Executive Director
593		
594	Date: _	
595		
596		
597	Contractor	
598	Zanker Roa	d Resource Management, LTD, a California limited partnership
599	Ву:	
600		
601		
602	Name: _	
603		Greg Ryan
604	Title:	Zanker Road Resource Recovery, Inc. President
605		
606	Date: _	



STAFF REPORT

To: SBWMA Board Members

From: Hilary Gans, Operations Contracts Manager
Date: January 26, 2017 Board of Directors Meeting

Subject: Update on Recology's Termination of 3rd Party Tons Supply Agreement with SBR.

Recommendation

This staff report is an informational update and no Board action is required.

Background

Recology and SBR entered into Supply Agreement in 2013 for the processing of recyclable materials collected by other Recology companies servicing cities outside of the SBWMA franchise area at the Shoreway MRF. These 'third-party" tons have been sorted by SBR at the Shoreway MRF for the past four years and under an agreement approved by the Board, SBR pays the SBWMA a "host fee" in exchange for the using the Shoreway MRF to process these third-party recyclables. In November a memo was sent to Board members by legal counsel advising of the potential that Recology could terminate the Supply Agreement with SBR and that the associated host fee payments might be discontinued. Staff was recently advised that Recology has, in fact, exercised its contractual right to opt-out of this agreement, thereby eliminating these non-franchised recycling tons at our MRF.

Analysis

Recology Termination of the Third-party Tons Agreement

Recology collects recyclable material from cities outside of the SBWMA franchise service area and, until recently, has brought this "third-party" material to Shoreway for processing. The processing arrangements for the third-party tonnage is covered by a Supply Agreement between Recology and SBR that was signed in 2013. Since the start of the Supply Agreement, Recology has delivered to the Shoreway MRF for processing a total of 89,920 tons (approximately 22,480 tons per year). (see Table 1)

Table 1. Host Fee Summary								
Third-Party Total Host Fee								
Year		Tons	Host	Fee Rate	Payments			
2013	\$	10.00		5,661	\$	56,610		
2014	\$	10.15		20,092	\$	203,934		
2015	\$	13.20		34,544	\$	455,981		
2016	\$	13.54		29,623	\$	401,095		
TOTAL			\$	89,920	\$	1,117,620		

On December 7, 2016 Staff received a notice from Recology of their intention to terminate the Master Supply Agreement with SBR. The termination was based on a "Force Majeure Events" contract term that provides

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Recology the right to terminate should SBR not be able to process material for a period of more than 90 days (the MRF fire occurred on September 7th, 2016 and the MRF resumed operations on January 5th 2017). Recology confirmed their termination of the Supply Agreement with SBWMA staff in December and has not delivered third-party material to the MRF since the facility's reopening in January. Recology has made it clear their decision to end the Supply Agreement was based on logistical and cost advantages to use another MRF in the south bay and not due to any dissatisfaction with service provided by SBR.

Host Fee Payments

While the Supply Agreement governed the arrangements between Recology and SBR, the SBWMA and SBR have a separate agreement which governs SBR's use of the Shoreway MRF for processing third-party tonnage. Included in this agreement is the payment of host fees by SBR to the SBWMA for each third-party ton processed at the Shoreway MRF. The fee amount (established at \$10.00 in 2013 has adjusted up to \$13.54 in 2016) is intended to cover the cost of 1) the increased wear on the MRF equipment and 2) the construction of the MRF canopy project. The MRF canopy project was built in 2015 out of the need to add covered tip floor area to accommodate additional third-party volume. Over the past four years the total host fee revenues from Recology's third-party materials has exceeded one million dollars – more than covering the increased equipment wear and the \$400K cost of the MRF canopy.

The loss of the Recology third-party tons will have a fiscal impact on the FY16/17 Budget. The budgeted Host Fee revenues for FY16/17 are \$403,070 and approximately \$200,000 in host fee payments were received in the first six months of the fiscal year.

Additional Recology Materials

Staff has had several meetings with Recology regarding the termination of the Supply Agreement and the fiscal impact to the SBWMA from the loss third-party tons. In an effort to mitigate the lost host fee revenues, Recology has offered to bring other non-franchise materials to the Shoreway facility. Starting in December, with staff's approval, Recology began delivering other MSW, Organic and C&D materials collected from cities outside of the SBWMA service area to the Shoreway transfer station. These third-party tons were delivered to the transfer station and have paid the SBWMA's "Gate Rate" for these materials.

The supplemental materials are being offered by Recology to explicitly help offset the budget gap created thought the loss of "host fee" revenues. The net financial benefit to the SBWMA for the additional Recology will depend on 1) the total tons of materials, 2) the mix of materials, 3) the margin between the tip fee charged at the scales and the handling costs paid by the SBWMA. Due to the fact that these tons have just started to come into the Shoreway facility, it is not yet possible to forecast the total net financial contribution of these additional tons. Staff will continue work with Recology to support the delivery of additional non-franchise tons to Shoreway and will report back to the Board in March with an analysis and forecast of the financial impacts to the Agency.

Fiscal Impact

The loss of the Recology third-party tons will have a fiscal impact on the FY16/17 Budget. The budgeted Host Fee revenues for FY16/17 are \$403, 070 and approximately \$200,000 in host fee payments were received in the first six-months of the fiscal year. The Mid-year budget has been updated to include this anticipated loss of revenue for the balance of FY16/17.